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11 **UNITED STATES BANKRUPTCY COURT**
12 **CENTRAL DISTRICT OF CALIFORNIA**

13	In re:)	Case No. 16-BK-30625-MH
14	JOHN M. MATA)	Chapter 7
15	Debtor.)	Adv. Pro. No. 6:18-ap-01089-MH
16	_____)	MEMORANDUM OF POINTS AND
17	JOHN MATA)	AUTHORITIES IN SUPPORT OF MOTION
18	Plaintiff)	TO UNSEAL COURT RECORDS
19	v.)	Date: December 18, 2019
20	NATIONAL COLLEGIATE STUDENT)	Time: 2:00 p.m.
21	LOAN TRUST 2006-1, NATIONAL)	Place: 3420 Twelfth Street
22	COLLEGIATE STUDENT LOAN TRUST)	Courtroom 303
23	2006-4, NATIONAL COLLEGIATE)	Riverside, CA 92501
24	STUDENT LOAN TRUST 2007-4)	Judge: Hon. Mark Houle
25	Defendants)	
26	_____)	
27)	
28)	

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1 The National Consumer Bankruptcy Rights Center (“NCBRC”) moves to unseal (1) two
2 student loan guaranty agreements (the “Guaranty Agreements”) between National Collegiate
3 Student Loan Trust 2006-1, National Collegiate Student Loan Trust 2006-4, and National Collegiate
4 Student Loan Trust 2007-4 (“Defendants”), on the one hand, and the now-defunct The Education
5 Resources Institute, Inc. (“TERI”), filed as Dkt No. 41, and (2) two unredacted pleadings that rely
6 on the Guaranty Agreements, filed as Dkt Nos. 48 and 64 (together with the Guaranty Agreements,
7 the “Sealed Documents”). NCBRC also separately has moved to intervene in this adversary
8 proceeding for the limited purpose of bringing this motion, in accordance with Bankruptcy Rule
9 7024 and Federal Rule of Civil Procedure 24(b).

10 INTRODUCTION

11 Bankruptcy Code section 107(a) provides that, with limited exceptions, “a paper filed in a
12 case under this title and the dockets of a bankruptcy court are public records and open to examination
13 by an entity at reasonable times without charge.” “Section 107(a) is rooted in the right of public
14 access to judicial proceedings, a principle long-recognized in the common law and buttressed by the
15 First Amendment.” *In re Crawford*, 194 F.3d 954, 960 (9th Cir. 1999) (citing, *inter alia*, *Nixon v.*
16 *Warner Comm., Inc.*, 435 U.S. 589, 597-98 (1978)). Section 107 thus requires that bankruptcy
17 filings be public unless they are scandalous, defamatory, or contain trade secrets or other
18 confidential information that is “so critical to the operations of the entity seeking the protective order
19 that its disclosure will unfairly benefit the entity’s competitors.” *In re Gibbs*, 2017 WL 6506324 at
20 * 1 (Bankr. D. Haw. 2017) (quotations omitted); *see also In re Kahn*, 2013 WL 6645436 at *3
21 (B.A.P. 9th Cir. 2013) (“We construe these exceptions narrowly.”). Moreover, any exceptions to
22 the public’s right to access judicial records must be consistent with the public’s First Amendment
23 right to access court records, which cannot be denied absent compelling reasons. *See Courthouse*
24 *News Service v. Planet*, 750 F.3d 776, 785-88 (9th Cir. 2014).

25 There is no justification under section 107 or otherwise for sealing the Guaranty Agreements
26 and other Sealed Documents. The Guaranty Agreements are fifteen years old, and are with a defunct
27 guarantor that was liquidated a decade ago. Defendants thus have no legitimate business reason for
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1 sealing them. Rather, Defendants want the Guaranty Agreements sealed to enhance their position
2 in discharge litigation with other debtors throughout the country—litigation in which debtors and
3 courts are increasingly questioning Defendants’ arguments. *See, e.g., In re Page*, 592 B.R. 334, 339
4 (B.A.P. 8th Cir. 2018) (reversing bankruptcy court’s summary judgment that TERI’s guarantee of
5 loan constituted “funding” of that loan for nondischargeability purposes); *In re Golden*, 596 B.R.
6 239, 266-67 (Bankr. E.D.N.Y. 2019) (holding that mere recitations in loan documents as to TERI’s
7 role were not sufficient to establishing the nondischargeability of student loans).

8 Defendants’ desire to oppose the discharge of student loans is not a valid reason for sealing
9 bankruptcy court records. The public has a right to see these records, as do debtors and other
10 interested parties, so that they may understand Defendants’ position and evaluate the effect the
11 agreements may have on debtors’ rights in bankruptcy. Whether a current or prospective debtor
12 may discharge his or her student loans is clearly is an important issue to debtors and society
13 generally. *See, e.g., Americans Are Drowning In \$1.5 Trillion Of Student Loan Debt ...*, Time, Aug.
14 27, 2019;¹ *Families, Not Just Students, Feel The Weight Of The Student Loan Crisis*, National Public
15 Radio, Sept. 4, 2019.²

16 NCBRC is a 501(c)(3) organization dedicated to protecting the integrity of the bankruptcy
17 system and preserving the rights of consumer bankruptcy debtors. Created in 2010, NCBRC was
18 founded by the Board of the National Association of Consumer Bankruptcy Attorneys to provide
19 assistance to consumer debtors and their counsel in cases likely to impact consumer bankruptcy law.
20 NCBRC has standing to bring its motion based upon the public’s right to access court records and
21 the interests of NCBRC in ensuring that the bankruptcy process is fair, transparent, and in
22 accordance with law. *See Bond v. Utreras*, 585 F.3d 1061, 1074 (7th Cir. 2009) (“the general right
23 of public access to judicial records is enough to give members of the public standing to attack a
24 protective order that seals this information from public inspection”); *Brown v. Advantage*
25 *Engineering, Inc.*, 960 F.2d 1013, 1016 (11th Cir. 1992) (“because it is the rights of the public, an

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27 ¹ Available at <https://time.com/5662626/student-loans-repayment/>

28 ² Available at <https://www.npr.org/2019/09/04/755221033/families-not-just-students-feel-the-weight-of-the-student-loan-crisis>

1 absent third party, that are at stake, any member of the public has standing to view documents in the
2 court file that have not been sealed in strict accordance with [applicable law], and to move the court
3 to unseal the court file in the event the record has been improperly sealed”).

4 **BACKGROUND**

5 The underlying adversary proceeding was brought by the debtor, John Mata (“Debtor”), to
6 obtain an order that his student loans were discharged in his chapter 7 case. Defendants are three
7 student loan securitization trusts, which moved for summary judgment on January 9, 2019 (“SJ
8 Motion”). Dkt. No. 33. Defendants’ argument was based on their contention that the Debtor’s
9 student loans were nondischargeable under Bankruptcy Code section 523(a)(8)(A)(i) “because they
10 were made under a program funded, in whole or in part, by a non-profit institution.” Memorandum
11 Of Points And Authorities In Support Of Motion For Summary Judgment [Dkt. No. 33-1] (“SJ
12 P&As”) at 5, 8. Although Defendants do not purport to be nonprofit entities themselves, they
13 asserted that the Debtor’s loans were nondischargeable because of TERI’s guarantees, and thus
14 Defendants contend that the “loans were made under a program funded or guaranteed by a
15 nonprofit—TERI.” *Id.* at 10.

16 Defendants relied extensively upon the Guaranty Agreements in their SJ Motion, and filed
17 copies of them with this Court. Defendants refused, however, to allow the public to see the Guaranty
18 Agreements. Rather, Defendants requested that the Guaranty Agreements be sealed. *See* Dkt. No.
19 36 (“Seal Motion”). The Seal Motion apparently was not served on anyone other than the parties to
20 the adversary proceeding, and it was unopposed. The Court granted the Seal Motion on January 16,
21 2019. Dkt. No. 39 (“Seal Order”).

22 Defendants did not rely upon (or even cite) Bankruptcy Code section 107 in their Seal
23 Motion. Rather, the sole basis for sealing was set forth in a two-page declaration of Defendants’
24 counsel, Damian Richard, which was attached to the Seal Motion. Mr. Richard asserted without
25 foundation that the “[t]he Guaranty Agreements are confidential and proprietary documents,”
26 “which if made public, could negatively impact Defendants’ competitive standing in the student
27 loan industry.” Seal Motion at 3-4.

1 Mr. Richard did not explain how fifteen-year old agreements could have any material
2 relevance to current “confidential and proprietary” business and underwriting practices, which
3 obviously have changed significantly since 2006 and the subsequent financial crisis. Nor did Mr.
4 Richard explain that the purported guarantor – TERI – has not guaranteed any loans for more than
5 a decade, and it will never pay another dime on its guarantees. TERI went into bankruptcy in 2008
6 and had long since been liquidated. *See In re The Education Resources Institute, Inc.*, Case No. 08-
7 12540 (Bankr. D. Mass.) (“TERI Bankruptcy”). TERI’s liquidating plan was confirmed in 2010, a
8 liquidating trustee was appointed, and a final decree was entered in 2015. Izakelian Decl., Exs. 2-3
9 (TERI Bankruptcy, Dkt. Nos. 1170 and 1297).

10 The reality thus is that Defendants have no remaining financial stake in the Guaranty
11 Agreements, which ceased to have any economic relevance years ago. Rather, Defendants’ only
12 remaining interest in the Guaranty Agreements is to attempt to establish the nondischargeability of
13 the Debtor’s student loans. SJ P&As at 10-15. Defendants cited various cases in which loans
14 guaranteed by TERI were found not to be dischargeable under section 523(a)(8)(A)(i). Dkt. No. 33
15 at 10-11 (citing, among others, *In re O’Brien*, 419 F.3d 104 (2d Cir. 2005)). NCBRC respectfully
16 disagrees with these decisions, and notes that other courts are seriously considering challenges to
17 TERI’s status as a bona fide nonprofit educational lender and whether its “guarantees” actually
18 constitute the funding of student loans by a “non-profit.” *See, e.g., In re Golden*, 596 B.R. at 266-
19 67 (noting that none of the parties in *O’Brien* disputed TERI’s nonprofit status or role in funding
20 the loan); *In re Page*, 592 B.R. at 339 (reversing summary judgment that TERI’s guarantee of loan
21 constituted “funding” of that loan for nondischargeability purposes, holding that “we conclude that
22 the bankruptcy court’s inference in [Defendants’] favor that TERI ‘funded’ the loan program was
23 not reasonable as it was not supported by the evidence”). But regardless of which position ultimately
24 prevails in the courts, the issue clearly is one of great importance to many debtors and society
25 generally.

26 The importance of TERI’s status and role in “funding” student loans far transcends the
27 present case. Before TERI itself filed for chapter 11 in 2008 and ultimately liquidated, it had
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1 guaranteed over 2 million student loans with a principal balance in excess of \$20 billion. *See*
2 Izakelian Decl., Ex. 1 (Disclosure Statement For Fourth Amended Joint Plan Of Reorganization, *In*
3 *re The Education Resources Institute, Inc.*, Case No. 08-12540 (Bankr. D. Mass.), Dkt. No. 1013 at
4 27 (“TERI Disclosure Statement”). Many of those loans were originated after TERI had entered
5 into a close “strategic relationship” with a private, for-profit corporation, First Marblehead
6 Corporation (“FMC”).³ FMC touted the benefits of its “strategic relationship” with TERI in
7 ostensibly making billions of dollars in student loans nondischargeable. 2005 10-K at 12. FMC
8 told its investors in SEC filings that “[b]ecause TERI is a not-for-profit organization, defaults on
9 TERI-guaranteed student loans have been held to be non-dischargeable in bankruptcy proceedings.”
10 *Id.*

11 Fifteen years later, Defendants continue to rely on the Guaranty Agreements in claiming
12 their student loans to be nondischargeable, not just in the Debtor’s case, but in bankruptcy cases
13 throughout the country. There are already nearly a dozen decisions reported on Westlaw referencing
14 disputes regarding the effect of TERI’s guarantees of Defendants’ loans on the dischargeability of
15 those loans. Although Defendants have prevailed in some of those cases, the issue is by no means
16 settled, and will likely continue to be disputed for years to come.

17 Defendants and their affiliated trusts routinely seek to have the Guaranty Agreements filed
18 under seal. At least one of these motions filed recently in another case parrots Mr. Richard’s

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20 ³ “First Marblehead purchased TERI’s operating assets in 2001, and TERI used First Marblehead’s
21 office space” until TERI went into bankruptcy. *In re The First Marblehead Corp. Securities*
22 *Lit.*, 639 F.Supp.2d 145, 149 (D. Mass. 2009). In addition, 161 members of TERI’s staff became
23 FMC employees. “FMC acted as TERI’s exclusive agent in designing loan programs and
24 processing private education loans for various bank lenders throughout the United States.” TERI
25 Disclosure Statement at 43. Accordingly, TERI’s “operations had been largely outsourced to
26 FMC and its affiliates.” *Id.* at 51. The strategic relationship between FMC and TERI was “[a]n
27 important component of First Marblehead’s profitability.” *In re The First Marblehead Corp.*
28 *Securities Lit.*, 639 F.Supp.2d at 148-49; *see also* Izakelian Decl., Ex. 4 (FMC 10-K for fiscal
year ended June 30, 2005 (“2005 10-K”) at 12-13 available
at https://www.sec.gov/Archives/edgar/data/1262279/000110465905043131/a05-15507_110k.htm). Thus, although TERI purportedly remained “an independent, private not-
for-profit organization with its own management and board of directors,” 2005 10-K at 13, its
finances and operations were tied directly to for-profit FMC, which provided personnel and
office space, financed TERI’s operations, and agreed to provide TERI with a share of FMC’s
future revenue, in exchange for FMC’s purported ability to argue that its loans were
nondischargeable.

1 declaration nearly word-for-word, even though it was filed by another attorney. *See, e.g.*, Izakelian
2 Decl., Ex. 5 (*Holguin v. National Collegiate Student Loan Trust 2006-2*, Adv. No. 18-01042-J7,
3 Dkt. No. 26 (Bankr. D. N.M.)). The motions generally are unopposed, because they are filed in
4 individual debtor cases and served on few, if any, other parties. And when at least one court *sua*
5 *sponte* denied a request to seal the Guaranty Agreements for lack of a sufficient showing, one of the
6 Defendants promptly settled for pennies on the dollar. *See* Izakelian Decl., Exs 6-7 (*Page v.*
7 *National Collegiate Student Loan Trust 2006-1*, Adv. Pro. 17-04062, Dkt. Nos. 63 and 69 (Bankr.
8 E.D. Mo.)).

9 ARGUMENT

10 A. Bankruptcy Court Records May Not Be Sealed Unless Permitted By 11 Bankruptcy Code Section 107 And The Public's First Amendment Right To Access Judicial Records.

12 Both the common law and the First Amendment strongly protect the public's right "to
13 inspect and copy public records and documents, including judicial records and documents." *See*
14 *Nixon*, 435 U.S. at 597 & n.7; *Courthouse News Serv.*, 750 F.3d at 785-88.⁴ Court dockets and the
15 pleadings and exhibits they contain thus are presumptively public. *See United States v. Bus. of*
16 *Custer Battlefield Museum & Store*, 658 F.3d 1188, 1194-95 (9th Cir. 2011) (recognizing "strong
17 presumption" in favor of public access); *Kamakana v. City & Cnty. of Honolulu*, 447 F.3d 1172,
18 1178 (9th Cir. 2006); *Foltz v. State Farm Mut. Auto. Ins. Co.*, 331 F.3d 1122, 1135 (9th Cir. 2003).
19 They only may be sealed only where there is a "compelling reason" for doing so. *Kamakana*, 447
20 F.3d at 1178;⁵ *Foltz*, 331 F.3d at 1135.

23 ⁴ That no party in this adversary proceeding opposed Defendants' Seal Motion does not matter.
24 "The right of access to court documents belongs to the public;" the parties may not "bargain [it]
away." *San Jose Mercury News, Inc. v. U.S. Dist. Court*, 187 F.3d 1096, 1101 (9th Cir. 1999).

25 ⁵ In deciding whether to sealing is appropriate, a court generally must "consider whether
26 (1) closure serves a compelling interest; (2) there is a substantial probability that, in the absence
of closure, this compelling interest would be harmed; and (3) there are no alternatives to closure
27 that would adequately protect the compelling interest." *Perry v. Brown*, 667 F.3d 1078, 1088
(9th Cir. 2012). This test comports with the "strong presumption in favor of access" to court
28 records. *Kamakana*, 447 F.3d at 1178 (internal quotation marks omitted).

1 “Bankruptcy Code section 107(a) codifies the public’s general right under common law to
2 inspect and copy public documents, including judicial records.” 2 *Collier on Bankruptcy* ¶
3 107.02[1] (2019). Section 107(a) provides

4 Except as provided in subsections (b) and (c) and subject to section 112, a paper
5 filed in a case under this title and the dockets of a bankruptcy court are public records
6 and open to examination by an entity at reasonable times without charge.

6 As the Ninth Circuit has recognized:

7 **Section 107(a) is rooted in the right of public access to judicial proceedings, a**
8 **principle long-recognized in the common law and buttressed by the First**
9 **Amendment. ... This governmental interest is of special importance in the**
10 **bankruptcy arena, as unrestricted access to judicial records fosters confidence**
11 **among creditors regarding the fairness of the bankruptcy system.**

10 *Crawford*, 194 F.3d at 960 (emphasis added, internal citations omitted).

11 Although section 107 is “rooted” in the common law right to access, it differs in certain
12 respects. *See In re Roman Catholic Archbishop of Portland*, 661 F.3d 417, 430-31 (9th Cir. 2011).
13 *First*, section 107 has only two narrow statutory exceptions to the right to public access. These are
14 the exclusive exceptions, and they preempt any other common law exceptions. *Id.* *Second*, if – and
15 only if – one of those exceptions exists, the court “shall” seal the records; the court does not have
16 the same discretion that exists under common law. *Id.* But that does not mean that the common
17 law principles of public access to judicial records are irrelevant to interpreting the scope of section
18 107. To the contrary, as *Crawford* makes clear, section 107 is rooted in the well-established right
19 to public access, and that right is of “special importance” in bankruptcy cases. 194 F.3d at 960.

20 Moreover, the power to seal under Bankruptcy Code section 107 must also comport with the
21 public’s First Amendment rights, which cannot be denied absent “compelling reasons.” *Foltz*, 331
22 F.3d at 1135; *Kamakana*, 447 F.3d at 1178. “The Supreme Court has repeatedly held that access to
23 public proceedings and records is an indispensable predicate to free expression about the workings
24 of government.” *Courthouse News Service*, 750 F.3d at 785. “[T]he First Amendment protects the
25 right of public access, even though it is not explicitly enumerated therein, because a major purpose
26 of that Amendment was to protect the free discussion of governmental affairs.” *Id.* (quotations
27 omitted). Thus, the exceptions to public access in section 107(b) must be construed narrowly so as
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1 to avoid conflict with the public’s First Amendment rights. *See Rust v. Sullivan*, 500 U.S. 173, 190
2 (1991) (holding that “an Act of Congress ought not be construed to violate the Constitution if any
3 other possible construction remains available,” and that “[u]nder this canon of statutory
4 construction, the elementary rule is that every reasonable construction must be resorted to, in order
5 to save a statute from unconstitutionality” (internal quotations and punctuation omitted).

6 **B. No Exception To The Right Of Public Access To Judicial Records Applies To**
7 **The Guaranty Agreements And Related Pleadings.**

8 Defendants did not purport to rely upon *any* exception to section 107, and indeed failed to
9 cite section 107 in their Seal Motion. But even if Defendants had relied on section 107, they could
10 not have justified sealing the Guaranty Agreements and other Sealed Documents.

11 The only exception to section 107 that could have possibly applied here is section 107(b)(1),
12 which provides:

13 (b) On request of a party in interest, the bankruptcy court shall, and on the
14 bankruptcy court’s own motion, the bankruptcy court may—

15 (1) protect an entity with respect to a trade secret or confidential research,
development, or commercial information

16 Section 107(b)(1), however, does not authorize denial of public access to the Sealed Documents.

17 *First*, section 107(b)(1) is to be “construed narrowly.” *Kahn*, 2013 WL 6645436 at *3. As
18 the Ninth Circuit recognized in *Crawford*, section 107 is based on principles of public access that
19 are “long-recognized in the common law and buttressed by the First Amendment.” *Crawford*, 194
20 F.3d at 960. Thus, section 107(b)(1) is limited to information that is “so critical to the operations of
21 the entity seeking the protective order that its disclosure will unfairly benefit the entity’s
22 competitors.” *In re Gibbs*, 2017 WL 6506324 at * 1 (quotations omitted).

23 *Second*, Defendants have the burden of overcoming the strong presumption in favor of public
24 access.

25 The moving party bears the burden of showing that the information is confidential.
26 ... *The burden of proof is heavy, requiring an extraordinary circumstance or*
compelling need.

1 *In re Motors Liquidation Co.*, 561 B.R. 36, 42 (Bankr. S.D.N.Y. 2016) (emphasis added). Court
2 records may not be sealed on the basis of “hypothesis or conjecture.” *Ctr. for Auto Safety v. Chrysler*
3 *Grp., LLC*, 809 F.3d 1092, 1096 (9th Cir. 2016). Conclusory assertions of harm are not enough.
4 *Kamakana*, 447 F.3d at 1182. To seal court records, a party must—for each document it seeks to
5 seal—provide “*specific* fact[s]” demonstrating the “*specific*” harm that will result if the document
6 is not kept secret. *Id.* at 1178, 1184 (emphasis added); see *Allstate Ins. Co. v. Balle*, 2014 WL
7 1300924, at *2 (D. Nev. Mar. 27, 2014) (requiring “a specific factual showing that compelling
8 reasons exist to seal each” document).

9 Defendants have not come close to meeting this high standard. The only “evidence”
10 Defendants submitted in support of their Seal Motion was a declaration of their own counsel, Mr.
11 Richard – a declaration that is nearly word-for-word identical with a motion filed by another lawyer
12 for Defendants in another case. Mr. Richard states in conclusory fashion that “[t]he Guaranty
13 Agreements are confidential and proprietary documents,” “which if made public, could negatively
14 impact Defendants’ competitive standing in the student loan industry.” Seal Motion at 3-4. He also
15 claims that the Guaranty Agreements contain “descriptions of pricing systems, underwriting
16 guidelines, and business plans which are confidential and proprietary in nature, and not generally
17 now in the student loan industry.” *Id.* at 4.

18 Mr. Richard is not a businessperson, nor even the lawyer who negotiated or drafted the
19 Guaranty Agreements. He thus has no basis to opine as to what *commercial* effect disclosure of the
20 Guaranty Agreements may have.

21 Nor do Mr. Richard’s assertions make any sense. As noted, the Guaranty Agreements were
22 executed fifteen years ago, long before the financial crisis. Whatever “underwriting standards,”
23 “pricing systems,” or “business plans” that existed then cannot possibly be relevant now, and
24 certainly cannot rise to the level of justifying protection under section 107(b)(1). Nor does Mr.
25 Richard mention that the guarantor, TERI, went into chapter 11 and liquidated more than ten years
26 ago, and thus will never pay anything more on its guarantees, nor guarantee another loan. Thus,
27 from a business perspective, the agreements are stale. TERI no longer exists, and the entire U.S.

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1 economy was fundamentally changed by the financial crisis. *See Koch v. Greenberg*, 2012 WL
2 1449186, at *4 (S.D.N.Y. 2012) (“The Sotheby’s materials submitted to the Court by Greenberg,
3 however, are all approximately 10 years old, and where commercially sensitive information is stale,
4 this can undermine the party’s (or non-party’s) claim that disclosure will create a competitive
5 disadvantage.”). Simply put, if the information in these documents was ever commercially sensitive,
6 it could not possibly be so any more. *See Zenith Radio Corp. v. Matsushita Elec. Indus. Co., Ltd.*,
7 529 F. Supp. 866, 906 (E.D. Pa. 1981) (“Much of the economic data is stale, moreover, and it would
8 take a Herculean effort for a competitor to put it to use.”).

9 Defendants’ real interest in the Guaranty Agreements now is not commercial. Rather, it is
10 legal—to bolster Defendants’ contention that loans subject to the Guaranty Agreements are
11 nondischargeable. Such a legal interest, however, is not protected by section 107(b)(1). Indeed,
12 courts routinely deny the sealing of settlement agreements and other documents notwithstanding
13 claims that public access may affect future litigation. *See, e.g., In re Thomas*, 583 B.R. 385, 392-
14 93 (Bankr. E.D. Ky. 2018) (“In the bankruptcy context, courts across the country have held that
15 settlement terms (including settlement amount) are not confidential ‘commercial information’ that
16 is subject to seal under § 107(b)(1).” (citing numerous authorities)); *Gibbs*, 2017 WL 6506324 at
17 *2-3. Applying Ninth Circuit law, the Hawaii bankruptcy court denied a settling defendant’s request
18 to seal, holding:

19 The filings make clear that [the settling party] is not really concerned about its
20 competitors. Rather, it worries that, if the settlement amount in this case is disclosed,
21 other parties claiming that [the settling party] engaged in wrongful foreclosure
conduct will demand similar amounts. This does not amount to ‘confidential
commercial information’ within the meaning of section 107.

22 *Gibbs*, 2017 WL 6506324 at *2.

23 Here, it is clear that Defendants’ real motivation for sealing is to avoid public scrutiny of
24 their nondischargeability arguments, and to make it more difficult for debtors to assess, and if
25 appropriate challenge, the dischargeability of Defendants’ loans in future cases. The student loan
26 crisis has become a significant national issue. Defendants plainly do not want their positions to
27 become part of that debate. But Defendants cannot simultaneously ask court after court to hold the
28

1 loans to be nondischargeable, while at the same time conceal the key documents from public
2 scrutiny.

3 As long as Defendants are permitted to file the Guaranty Agreements under seal, they will
4 effectively be able to prevent most debtors from challenging Defendants' assertions of
5 nondischargeability. This is because at present the only way for a debtor to know what the Guaranty
6 Agreements actually say is for that debtor to demand copies of them through discovery in his or her
7 own case. Yet, as this Court is aware, the vast majority of debtors have few (if any) resources to
8 engage in discharge litigation. Thus, the vast majority of debtors with student loan debt owed to
9 Defendants never have seen (nor ever will see) the Guaranty Agreements. Because of this lack of
10 access to the key documents, most debtors (and courts) are in no position question Defendants'
11 insistence that these documents show that TERI was "devoting its financial resources" to the loan
12 programs. *See, e.g., In re O'Brien*, 419 F.3d at 106 ("TERI's **uncontested** description of its
13 relationship with the Law Access Loan Program strongly suggests that TERI funded the program.
14 TERI was clearly devoting some of its financial resources to supporting the program." (emphasis
15 added)); *In re Sears*, 393 B.R. 678, 680–81 (Bankr. W.D. Mo. 2008) ("Other courts have placed
16 more emphasis (correctly so, in this Court's opinion) on the nonprofit institution's degree of
17 involvement in the administrative functions of the program under which a loan is funded."").
18 Unsealing the Guaranty Agreements would permit NCBRC and others to inform debtors and their
19 counsel as to the Guaranty Agreements and to help them assess whether the subject loans may be
20 discharged. The public has a right to examine these documents in the context of what will likely be
21 continuing litigation on the dischargeability of Defendants' loans for many years to come.

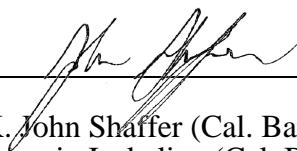
22 Finally, even if sealing was appropriate in the first instance, Defendants have now quoted
23 from the sealed material on the public docket. *See, e.g.,* Supplemental Memorandum In Support of
24 Defendants' Motion for Summary Judgment, at 10-11 (Dkt. No. 67) ("The NextStudent guidelines
25 state, '[I]f the student wishes to borrow amounts in excess of a Participating School's published cost
26 of attendance, a letter is required from the School stating that these additional funds are needed as
27 an education expense. Costs verified in this manner are consider[ed] part of the 'Cost of Education'
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1 for purposes of the program maximums set forth in the attached Schedules. ECF No. 33-4, Luke
2 Decl., Exs. J, Luke Decl. Ex. J at § I, ¶B.7, p. 24 (CONFIDENTIAL NCSLT0320).”). Defendants
3 cannot insist that the Sealed Documents must be kept from the public, while at the same time be
4 free to quote from them at will.

5 **CONCLUSION**

6 NCBRC respectfully requests that this Court unseal the Guaranty Agreement and other
7 Sealed Documents (Dkt. Nos. 41, 48, and 64).

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9 Dated: November 15, 2019

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